



**TO EACH MEMBER OF THE  
EXECUTIVE**

02 July 2015

Dear Councillor

**EXECUTIVE - Tuesday 7 July 2015**

Further to the Agenda and papers for the above meeting, previously circulated, please find attached the following:-

- 9. The Future of Caddington Hall Older Persons Home**

Attached is Appendix 8 to the report that was marked 'to follow' in the Agenda.
- 10. Commissioning of New Middle School Places in Leighton Buzzard**

Attached is a recommendation from the Children's Services Overview and Scrutiny Committee.
- 11. Proposals to Amalgamate Arlesey Nursery School and Childcare Centre with Gothic Mede Academy and The Lawns Nursery, Biggleswade with Biggleswade Academy Trust**

Attached is a recommendation from the Children's Services Overview and Scrutiny Committee.
- 12. Proposal to Recommission Primary Specialist Provision for Autistic Spectrum Condition in Dunstable**

Attached is a recommendation from the Children's Services Overview and Scrutiny Committee.

Should you have any queries regarding the above please contact Sandra Hobbs,  
Committee Services Officer on Tel: 0300 300 5257.

Yours sincerely

Sandra Hobbs  
Committee Services Officer  
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## Appendix 8: Anonymised need and risk assessment of current residents of Caddington Hall

1. The Local Authority has given serious consideration to the impact upon residents of any decision to close Caddington Hall. In light of this, a Social Worker has assessed the risks associated with a move to a new home for each of the ten remaining residents at Caddington Hall between 22.06.15 and 29.06.15 to establish the impact of the move on individuals. It is important to note that the risks referred to in this document solely relate to relocating the residents if the Executive approve the recommendation to close Caddington Hall and relocation is therefore necessary. If the Executive does approve the recommendation to close Caddington Hall then at that point an updated care and support needs assessment of each resident would take place.
2. It is widely recognised that the following factors increase the vulnerability of residents when considering relocation:
  - a) complex physical health needs
  - b) high waterlow score (This refers to the risk of skin breakdown which is exacerbated by incontinence and immobility. A high waterlow score increases the risk of pressure sores)
  - c) high MUST score (This refers to the risk of inadequate nutritional and weight loss)
  - d) high Body Mass Index
  - e) moving and handling risks
  - f) sensory impairments
  - g) risk of Urinary Tract Infection (UTI, which increases confusion)
  - h) whether the resident had a recent deterioration in health
  - i) whether they had the capacity to choose where to move to
  - j) anxiety/depression
  - k) diagnosis of dementia and confusion
  - l) risk of isolation
  - m) behavioural concerns
  - n) concerns of health professionals
3. These risk factors have been used to form the basis of a risk assessment template which has been completed for each resident by a Social Worker. Each resident was personally involved and views were also sought from their family and appropriate health professionals. The residents were given a risk score of low, medium or high for each risk factor and then mitigating measures were identified to minimise the risks and a new risk score was generated based on these mitigating measures being in place.
4. The table below is an anonymised summary of the individual risk assessments of the residents in Caddington Hall. The table shows all the mitigation measures to consider for each risk factor but those used for each resident if a there is a decision to close would be tailored to their personal circumstances and their needs.
5. Prior to identifying mitigating measures, five of the residents were assessed overall as being at high risk, two at medium risk and three at low risk. The proposed mitigation measures outlined below are intended to act as a protection to the residents' health and well being, prior to, during and following a move. With the mitigation measures in place, it reduces the risk of those with high risk score to a medium score and those assessed at medium risk to a low score. This is not to say that circumstances of individuals cannot change. The physical and mental well being of all residents and the risks associated with the move will continue to be monitored prior to and in the months following a move. The welfare of residents will continue to inform decisions about the relocation process.

Risk Factor	Mitigating Measure	Risk Level for each resident if all relevant mitigation measures undertaken (L = Low, M = Medium or H = High)									
		1	2	3	4	5	6	7	8	9	10
Complex physical health needs	<ul style="list-style-type: none"> <li>Any deterioration in resident's health to be reported by the current home manager to the GP for the GP to investigate prior to move.</li> <li>For residents whose health is a concern the GP is to advise whether they are stable/safe to be moved.</li> <li>Care needed when moving residents so not to increase pain. GP's advice to be sought regarding pain management where required.</li> <li>Medication and patient summary to be transferred with resident on day of move.</li> <li>Resident to be registered with new GP on day of move.</li> <li>For residents that are incontinent ensure incontinence pads are worn during the move and the correct incontinence pads are available in the new home.</li> <li>For residents with blood pressure problems ensure that blood pressure is measured prior to the move and immediately following the move. Advice from GP to be sought if outside the normal range for that individual.</li> <li>Staff in new home to be made aware through detailed care plans of complex health needs and these to be monitored regularly.</li> </ul>	L	M	L	L	L	L	M	L	L	L

High Waterlow score?	<ul style="list-style-type: none"> <li>• Continue monitoring skin integrity and ensure barrier creams are used when appropriate.</li> <li>• A new assessment for pressure relieving equipment to take place prior to the move by the OT/Community Matron.</li> <li>• Community Matron to give advice on specific treatment regarding pressure sores.</li> <li>• Pressure relieving equipment and barrier creams required by the individual to be in place for transporting to new residence.</li> <li>• Incontinence pads to worn during the move and be in situ in new residence prior to or on transfer.</li> </ul>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>M</b>	<b>M</b>	<b>L</b>
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High MUST score?	<ul style="list-style-type: none"> <li>Any sudden decrease in weight prior to the move to be flagged up with the GP for advice.</li> <li>For residents that are at risk of weight loss, staff in the new home to continue to monitor the resident's food and fluid intake and weight. Provide with nutritional supplements if required and inform GP if there is further decline.</li> <li>Where required, staff in the new home to continue to prompt residents with eating and drinking to ensure proper nutritional intake.</li> <li>Recommendations from the SALT (Speech and Language Team) to be put in place and incorporated into the new care plan where there are concerns regarding resident's ability to swallow.</li> <li>New home to be made aware of the any specific dietary requirements of residents, such as diabetes.</li> <li>New home to be made aware of current needs- e.g. soft diet, Complan and continue with this to reduce nutritional risks.</li> <li>Staff in new home to be made aware of dietary preferences and dislikes. Residents to be involved in discussing their preferences with new staff, where possible.</li> </ul>	M	M	L	L	L	L	M	L	L	L
High BMI?	<ul style="list-style-type: none"> <li>Staff in the new home to continue to monitor BMI of resident where this is a concern.</li> <li>Any concerns about weight loss to be reported to the GP/dietician.</li> <li>Referral to dietician if BMI increases into the overweight or underweight category.</li> </ul>	L	L	L	L	L	L	L	L	L	L

Mobility risks: falls/non weight bearing?	<ul style="list-style-type: none"> <li>• A full Occupational Therapy (OT) risk and moving and handling assessment to take place prior to the move. This will inform any equipment needs to transfer residents to the new residence and equipment needed in the new home.</li> <li>• Physiotherapist to be involved in assessing mobility and ongoing physiotherapy requirements as appropriate prior to move</li> <li>• Equipment (e.g. hoists, safety mats) to be in situ in the new home prior to transfer.</li> <li>• Staff in the new home to familiarise residents with their new environment to help minimise confusion and the risk of falls.</li> <li>• Measures need to be in place within the home to minimise risk of falls on stairs etc. whilst retaining freedom of movement.</li> <li>• Resident to be facilitated to continue with daily routines and exercise following the move to help retain muscle strength and independence.</li> <li>• OT to review equipment following the move to ensure that it is meeting the resident's needs.</li> </ul>	L	M	L	M	M	L	M	L	M	L
Visual impairment?	<ul style="list-style-type: none"> <li>• In preparation for the move, enlarged photos could be provided of the staff, room and shared areas in the new home.</li> <li>• For residents that wear glasses ensure that their glasses are transported with them on the day of transfer.</li> <li>• Staff and family to provide extra reassurance to residents with limited vision during the transfer to the new home. Reassurance could come through explaining what is happening as it happens.</li> </ul>	L	L	L	M	L	L	L	M	L	L

	<ul style="list-style-type: none"> <li>Once in the new home, staff should help residents with impaired vision to familiarise themselves with the layout of the new building.</li> <li>Residents with limited vision to have their room layout as similar as possible to their current room.</li> </ul>										
Hearing impairment?	<ul style="list-style-type: none"> <li>New home to be aware of the residents that are hearing impaired.</li> <li>On the day of relocation, staff and family to explain to residents with hearing impairments what is happening and ensure they can hear them.</li> <li>New home to be aware of residents that require them to adapt how they communicate with them to ensure that the resident can hear and understand them.</li> <li>Ensure that all residents that use hearing aids have their hearing aids in and operational on day of move and that spare batteries go with them to new residence.</li> </ul>	L	L	L	L	L	L	L	L	L	L
History of Urinary Tract Infection (UTI)? Current UTI?	<ul style="list-style-type: none"> <li>Staff to continue to monitor for UTI in all residents, but especially for those susceptible to UTIs.</li> <li>No relocation to take place if a resident has a UTI until treatment has been completed to minimise distress and confusion.</li> <li>Staff in the new home to continue to ensure that residents that are susceptible to UTIs are hydrated and to regularly monitor for UTIs.</li> </ul>	L	M	L	L	L	L	L	L	L	L



Has the resident's health deteriorated recently?	<ul style="list-style-type: none"> <li>For residents whose health is a concern, the GP is to carry out a full medical assessment prior to move to advise whether residents are medically stable to be moved.</li> <li>Staff to continue to monitor resident's health and GP to be informed if sudden deterioration in health.</li> </ul>	L	M	L	M	L	L	M	L	L	L
Has the person capacity to choose where to move?	<ul style="list-style-type: none"> <li>A Mental Capacity assessment to be carried out for all residents with regards to the move.</li> <li>If it is deemed, following a Mental Capacity assessment, that a resident does not have capacity to choose where to move (even with support), a decision will need to be made in their best interests with the involvement of family, where possible. An Independent Mental Capacity Advocate (IMCA) may need to be appointed if a resident does not have capacity to choose where to move and there are no family involved who can support with decision making.</li> <li>A Deprivation of Liberty Safeguards (DoLS) authorisation will need to be requested by new home if a resident lacks capacity.</li> <li>Residents that have capacity to decide where they move to are to be given information about alternative residencies and to be supported by staff, social worker and next of kin/ family members (where appropriate) in making informed choices.</li> </ul>	L	L	L	M	M	L	M	L	L	L

	<ul style="list-style-type: none"> <li>• Wherever possible resident's views about the move (when and how it should take place, their belongings etc.) should be sought and included in the preparation to move, to help them retain control and independence over their new environment.</li> <li>• Resident's and relative's views should also be sought following the move so that any issues can be resolved.</li> </ul>										
Anxiety/ depression/ paranoia?	<ul style="list-style-type: none"> <li>• Staff to continue to monitor resident's mood prior to and particularly within the first 3 months of the move (when residents are most vulnerable).</li> <li>• Care planning needs to include how staff currently manage resident's needs and reassure them.</li> <li>• Advice to be sought from the psychiatrist/mental health professionals regarding how to manage resident's anxiety if it becomes a concern.</li> <li>• New staff could be involved in completing lifestory work to help resident bond with them.</li> <li>• Residents to meet staff from new home in advance so they become more familiar with them which could help reduce anxiety.</li> <li>• A slower approach may be needed for anxious residents to give them more time to bond with new staff.</li> <li>• Staff from the new home to be made aware of resident's routines and what affects their moods.</li> <li>• Where possible residents to be involved in choices about their room, how they would like it, who they would like to meet up with and activities they would like to be involved in.</li> </ul>	<b>M</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>L</b>	<b>L</b>

	<ul style="list-style-type: none"> <li>• GP to be consulted regarding referral to counselling following the move if appropriate.</li> <li>• A move to a new social environment could have a positive impact on some residents and decrease some resident's need for reassurance in the longer term.</li> </ul>										
Dementia/ confusion?	<ul style="list-style-type: none"> <li>• Staff to monitor residents for signs of confusion prior to or immediately following the move and to seek the advice of the GP if needed.</li> <li>• Ensure residents are kept informed and involved in decision making about the move as far as possible. If they are confused, speak to them again at another time of day/on another day.</li> <li>• Staff from the new home could get to know the residents prior to the move.</li> <li>• Provide photos in advance of the new staff and the new home to try to familiarise residents with them prior to the move.</li> <li>• Family or a familiar staff member to accompany residents to the new residence.</li> <li>• Residents could benefit from a keyworker from the new home to bond with.</li> <li>• Reassurance could come from laying out a resident's new room in familiar way. Having access to music/TV programmes they like or items of comfort in the new home.</li> </ul>	<b>L</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>L</b>
Behavioural Concerns?	<ul style="list-style-type: none"> <li>• On the day of the move, additional time to be given to staff to carry out resident's personal care and to prepare them for the move. Staff to explain to residents what is happening and to reassure them.</li> </ul>	<b>M</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>L</b>

	<ul style="list-style-type: none"> <li>• Family member or familiar staff member to go with residents on day of the move in case they become distressed during the move.</li> <li>• Staff in the new home to provide consistency of routine, as far as possible, to minimise distress.</li> <li>• Staff in new home to be aware of strategies employed by staff in existing home to manage behavioural concerns of residents.</li> <li>• Staff to monitor if there are any changes in behaviour immediately prior to the move or following the move which will need support/addressing.</li> <li>• The development of any behavioural concerns prior to or immediately following the move to be flagged up with health professionals.</li> </ul>										
Risk of isolation as a result of the move?	<ul style="list-style-type: none"> <li>• New care staff to meet residents prior to moving.</li> <li>• To alleviate stress, someone familiar should go with residents on the day of the move and immediately after.</li> <li>• Enable residents to move together if they wish to and it is safe to do so.</li> <li>• Lifestory work should be undertaken to identify resident's interests and new staff should try to incorporate these into the daily routines of residents as far as possible.</li> <li>• Staff at the new homes should facilitate residents that are at risk of isolation to meet other residents at the home.</li> <li>• Residents should be encouraged to be involved in social events at the new home and to participate, where possible, in activities that they like.</li> </ul>	L	M	L	M	L	M	L	L	L	L

	<ul style="list-style-type: none"> <li>Continuing activities the residents enjoy in the new home will help to promote familiarity.</li> <li>Staff could engage in one to one activities with residents if they do not like to be in large groups.</li> </ul>										
Are there concerns from health professionals regarding the move	<ul style="list-style-type: none"> <li>For residents whose health is a concern the GP is to carry out a full medical assessment prior to move to determine whether residents are physically stable enough to be moved.</li> <li>Resident's physical and mental well being to continue to be monitored by staff and health professionals prior to and in the months following the move.</li> </ul>	<b>M</b>	<b>L</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>L</b>	<b>M</b>	<b>L</b>	<b>M</b>	<b>L</b>
Any other concerns?									<b>L</b>		

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**EXECUTIVE – 7 JULY 2015**

**Recommendation to Executive from the  
Children's Services Overview and Scrutiny Committee  
meeting held on 15 June 2015**

**CS/15/10. New middle school places in Leighton Linslade**

The Executive Member for Education and Skills introduced a report that sought the support of Members on the proposal for the provision of new Middle School places in Leighton Buzzard from September 2016. The Governing Body at Leighton Community Middle school would carry out a consultation if support for this proposal is agreed by Executive on 7 July, 2015. Members of the Committee were advised in detail on the process to expand school places. The Head of School Organisation and Capital Planning explained that a lengthy process had been undertaken and the 9 policy principles had been adhered to in the planning of the expansion. The policy principles had been provided to new members as part of their induction pack.

A Ward Member for Leighton Buzzard advised that a previous briefing provided to ward members by the school organisation team, had proved confusing splitting the Leighton Buzzard school place planning area into Leighton Buzzard north and south. Officers were asked again to look at the terminology used in such briefings.

In light of the report and clarification of the process the following concerns were raised:-

- Why the Committee had not been asked to scrutinise the consultation document or consider the business case. The Head of School Organisation and Capital Planning advised the consultation document was currently being drafted and would be issued by the Governing Body of Leighton Community Middle School and would follow the national standard for the purpose of expanding a school. Arrangements to notify Members of the Committee when the consultation was available would be made.
- Whether the redevelopment of the Riverside Centre situated next to the school had been considered for redevelopment for the school's use. The Head of School Organisation and Capital Planning advised the Centre had been considered in detail and deemed unsuitable because of the costs involved to refurbish the building.
- Whether future proofing of new school place projects had been achieved. The Head of School Organisation and Capital Planning advised the expansion of Leighton Middle would resolve the shortfall of places for 2016 with a further proposal to be brought forward for 2017, ahead of new school provision to be provided to the east of Leighton Buzzard, the design of which would be future proofed with potential further expansion in mind.

- Concern that a travel plan had been considered as part of the expansion. A Member of the Committee advised that the school development programme was accurate, planned meticulously and included travel plans in his experience. The Head of Service confirmed that site access issues, although often challenging, were considered in high level initial options appraisals and would be covered in detail in design and subsequent planning applications.

**RECOMMENDED**

- 1. To amend the second paragraph in recommendation 1 by removing the words ‘ decision to approve’ and replacing them with ‘consideration of’.**
- 2. Members of the Committee be notified of the publication of the school consultation.**
- 3. That the Committee support the decision for Leighton Community Middle School to consult upon expansion.**



**EXECUTIVE – 7 JULY 2015**

**Recommendation to Executive from the  
Children's Services Overview and Scrutiny Committee  
meeting held on 15 June 2015**

**CS/15/11. Proposals to amalgamate Arlesey Nursery School and Childcare Centre with Gothic Mede Academy and The Lawns Nursery, Biggleswade with Biggleswade Academy Trust**

The Executive Member for Education and Skills introduced a report that detailed the proposed amalgamation of Arlesey Nursery School and Childcare Centre with Gothic Mede Academy and the amalgamation of The Lawns Nursery, Biggleswade with Biggleswade Academy Trust.

The Head of School Organisation and Capital Planning advised these plans had taken longer than anticipated to bring to committee due to the election period and the inability to commence a consultation in one administration and to determine the proposals in another. Ward members present were unanimous in their support for the mergers. The date for legal transfer was proposed on 1 January 2016 and this would be stated in the Executive Report. On this occasion the Council would undertake the consultation on behalf of the schools, in parallel with each Academy which would be consulting on expanding to accommodate the nurseries.

In light of the report and clarification sort by Members, issues of concern were sought:-

- What element of risk existed for the Council if the mergers were not successful? The Head of School Organisation and Capital Planning advised all responsibility would transfer to the Academy with the exception of the building which would be leased by the Council and the Academies would be held to account for standards across the early years as part of their Ofsted inspections.
- Whether amalgamations of nurseries and academies had become more common place? The Director of Children's Services advised that amalgamations offered good continuity of education which in turn was good for a child.

**RECOMMENDATION**

- 1. That the Committee support the proposals to amalgamation of Arlesey Nursery School and Childcare Centre with Gothic Mede Academy and the amalgamation of The Lawns Nursery, Biggleswade with Biggleswade Academy Trust.**
- 2. That the Committee would look to support any school in Central Bedfordshire that wished to amalgamate year groups and provide continuity in the education of a child.**

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**EXECUTIVE – 7 JULY 2015**

**Recommendation to Executive from the  
Children's Services Overview and Scrutiny Committee  
meeting held on 15 June 2015**

**CS/15/12. Proposal to recommission primary specialist provision for Autistic Spectrum Condition in Dunstable**

The Executive Member for Education and Skills introduced a report that outlined the proposal to recommission primary specialist provision for Autistic Spectrum Condition in Dunstable and to seek support from the Committee to start the consultation process.

In light of the report Member discussed the following details:-

- The process undertaken by officers that had resulted in Ardley Hill Academy emerging as the only school to submit a business case for consideration.
- Whether specialist experience existed within the Council to ensure standards were maintained. The Director of Children's Services confirmed that there are specialist officers within the Directorate who offered advice to schools.
- Whether specialist staff based at Streetfield would be transferred to Ardley Hill or that new staff would be recruited. The Director of Children's Services advised that at the present time it is expected that staff would transfer to Ardley.

**RECOMMENDED that the Committee support the proposal to recommission primary specialist provision for Autistic Spectrum Condition in Dunstable and supported the start of the consultation process.**

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